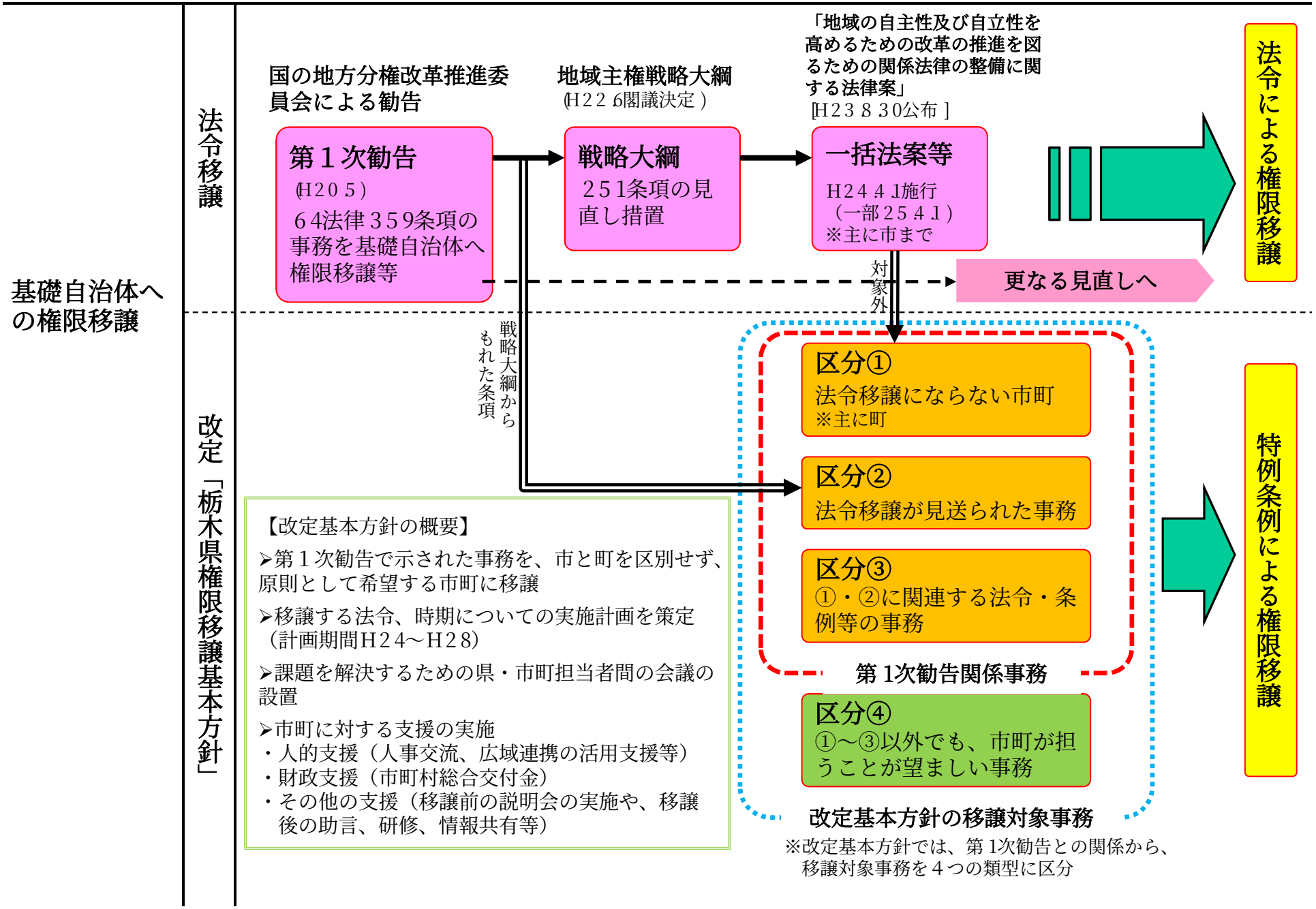法令移譲と改定基本方針の関係